

Message Text

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ACTION AF-08

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/065 W

-----310307Z 074941 /22

R 300903Z MAR 77

FM AMEMBASSY FREETOWN

TO SECSTATE WASHDC 5099

C O N F I D E N T I A L SECTION 1 OF 3 FREETOWN 1075

STADIS////////////////////////////////////

EO 11652: GDS

TAGS: AMGT, PFOR, SL

SUBJ: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS

II & III

REF: STATE 38356

1. PART II - RESOURCE ASSESSMENTS

A. STATE

(1) STATE RESOURCES CONSIST OF AN AMBASSADOR, DCM, ECONOMIC/COMMERCIAL OFFICER, ADMINISTRATIVE OFFICER, CONSULAR OFFICER, COMMUNICATIONS AND RECORDS OFFICER, TELECOMMUNICATIONS ASSISTANT, TWO SECRETARIES, AND 24 FSL. THE EXECUTIVE SECTION, CONSISTING OF THE AMBASSADOR, DCM, BOTH SECRETARIES, AND THREE FSL PROVIDES ALL POLITICAL REPORTING AND ANALYSES, AN INCREASINGLY IMPORTANT FUNCTION DURING THE CURRENT PERIOD OF POLITICAL UNCERTAINTY. IT MAINTAINS THE PRINCIPAL CHANNELS OF COMMUNICATION WITH THE PRESIDENT, VICE PRESIDENT, PRIME MINISTER AND THEIR OFFICES AND THE GOSL MILITARY AS WELL AS CONDUCTING ALL BILATERAL AND MULTILATERAL NEGOTIATIONS AND COORDINATION WITH THE FOREIGN MINISTRY. THE LARGEST BURDEN OF MAINTAINING CLOSE, PERSONAL

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RELATIONSHIPS WITH KEY MEMBERS OF THE GOSL AND POWER STRUCTURE RESTS PRIMARILY ON THE AMBASSADOR, THEN ON THE DCM. THE EXECUTIVE SECTION PROVIDES PROGRAM DIRECTION TO ALL OTHER STATE FUNCTIONS AND OTHER AGENCY ACTIVITIES.

(2) THE ECONOMIC/COMMERCIAL OFFICER PROVIDES ALL ECONOMIC REPORTING AND ANALYSIS OF ECONOMIC TRENDS WITHIN SIERRA LEONE

AS WELL AS REPORTING ON IMF, MANO RIVER UNION AND THE WEST AFRICAN CLEARING HOUSE ACTIVITIES. ECONOMIC REPORTING HAS ASSUMED INCREASED IMPORTANCE TO WASHINGTON AND THIS POST BECAUSE OF SIERRA LEONE'S SEVERE ECONOMIC PROBLEMS, LACK OF LIQUIDITY, LARGE FOREIGN DEBT, LACK OF FOREIGN EXCHANGE AND THE RELATIONSHIP BETWEEN RESPONSIBLE RESOURCE MANAGEMENT AND DEVELOPMENT PROGRAMS. LARGE NEW U.S. INVESTMENT MAY LURK BEHIND THE SCENES. OFFICER DEVELOPS ECONOMIC ANALYSIS THAT PROVIDES FOUNDATION FOR USAID SPONSORED DEVELOPMENT PROJECTS. OFFICER SUPERVISES COMMERCIAL SECTION, WHICH CONSISTS OF ONE FSL, PROVIDES FACILITATIVE SERVICES TO VISITING U.S. BUSINESSMEN AND APPROPRIATE SIERRA LEONE BUSINESSES AND GOSL MINISTRIES TO INCLUDE MINISTRY OF MINES, TRADE AND COMMERCE, MARKETING BOARDS, FISHERIES DEPARTMENT AND IS PRINCIPAL CONTACT WITH CIVIL AVIATION, BANK OF SIERRA LEONE, COMMERCIAL AND PARASTATAL BANKS. ALSO FURNISHES COMMERCIAL REPORTING ON TRADE OPPORTUNITIES AND WTDR'S.

(3) VISA FRAUD IS A MAJOR PROBLEM IN FREETOWN, ESPECIALLY IN NIV CATEGORY. MORE MODERATE LEVELS FRAUD ARE ASSOCIATED WITH IV AND PASSPORT ISSUANCE. CLOSE FAMILY RELATIONSHIPS MAKE PROCESSING OF NIV APPLICATIONS A POLITICAL AS WELL AS CONSULAR PROBLEM. INS HAS PROSECUTED AN INCREASING NUMBER OF SIERRA LEONEANS AND SEEKS TO DEPORT MANY OTHERS. NUMBER OF REQUESTS FOR POLITICAL ASYLUM BY SIERRA LEONEANS NOW RESIDENT IN U.S. HAS INCREASED SUBSTANTIALLY, SUPPOSEDLY BECAUSE OF POLITICAL DIFFICULTIES IN SIERRA LEONE, BUT MOST ARE JUST LOOKING FOR WAYS AROUND DEPORTATION. REDUCING INCIDENCE OF VISA FRAUD AND STILL PROFICING EQUITABLE TREATMENT FOR VALID CONFIDENTIAL

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APPLICANTS REQUIRES EXTENSIVE AND CAREFUL SCREENING OF ALL APPLICANTS. CONSULAR OFFICER SUPERVISES ONE FSL.

(4) ADMINISTRATIVE SECTION IS COMPOSED OF ONE ADMINISTRATIVE OFFICER, ONE COMMUNICATIONS AND RECORDS OFFICER, ONE TELECOMMUNICATIONS ASSISTANT, AND NINETEEN FSL. A MODE REQUEST IS PENDING FOR ONE ASSISTANT ADMINISTRATIVE OFFICER² THIS SECTION PROVIDES COMPLETE FAAS SUPPORT TO 11 U.S. AND 34 FSL AND PARTIAL FAAS SUPPORT TO 5 U.S. AND 9 FSL. SUPPORTED AGENCIES, TOHER THAN STATE, INCLUDE USAID, USIS, ACTION, AND USPH. ADMINISTRATIVE SECTION IS FULLY ENGAGED AND NO REPROGRAMMING IS POSSIBLE. MODE REQUEST FOR ADMINISTANT ADMINISTRATIVE OFFICER IS BASED ON RECENT ABSORPTION ONE ADDITIONAL STATE DIRECT-HIRE, ONE USAID DIRECT-HIRE AND THREE FSL, AND ONE USPH DOCTOR WORKING ON UPCOUNTRY LASSA FEVER PROJECT. ADDITIONALLY, FIVE USAID CONTRACT EMPLOYEES, WHO DO REQUIRE SOME SUPPORT ASSISTANCE, ARE IN COUNTRY. PROJECTED ADDITIONS IN FY 77 INCLUDE ONE ADDITIONAL USAID DIRECT-HIRE AND ONE FSL, PLUS EIGHT ADDITIONAL USAID CONTRACT EMPLOYEES EXPECTED IN COUNTRY BY

MID FY 78. ALSO, A MODE REQUEST FOR THE RETURN OF ONE USIS
OFFICER POSITION IS PENDING.

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C O N F I D E N T I A L SECTION 2 OF 3 FREETOWN 1075

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(5) ALTHOUGH NOT A PARM REQUIREMENT, POST STRONGLY RECOMMENDS
THAT PRIORITY CONSIDERATION BE GIVEN TO THE PURCHASE OF
CHANCERY (S650-FBO-140), ER (S650-FBO-203, AND STAFF APARTMENT
BUILDING (S650-FBO-136). LEASE FBO-140 INCLUDES CLAUSE WITH
FIRM OPTION TO PURCHASE AT COST DOLS651,800, LESS 35 PERCENT
OF TL TAL RENTS PAID. PRESENT ACQUISITION COST IS APPROXIMATELY
DOLS456,000. ESTIMATED PURCHASE COSTS OF FBO-203 AND FBO-136
(NEITHER LEASE CONTAINS AN OPTION TO PURCHASE) IS DOLS84,000
EACH. DUE TO RATE OF INFLATION AND THE SCARCITY OF NEW BUILD-
ING STARTS DURING THE PAST TWO YEARS, LOCAL RENTAL COSTS HAVE
INCREASED STEADILY BY 125-150 PERCENT OVER PREVIOUS YEARS,
AND THE END IS NOT YET IN SIGHT.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

(1) USAID, USIS, AND PEACE CORPS PROGRAMS ALL RELATE DIRECTLY
TO OBJECTIVES IN PART I. USPH PROJECT IS SPECIALIZED, ALTHOUGH
STILL RELATING DIRECTLY TO USG OBJECTIVES. PEACE CORPS CONSISTS
OF FOUR U.S. DIRECT-HIRE AND NINE FSL. CURRENT PEACE CORPS
STAFFING AND FUNDING IS AT THE CORRECT LEVEL TO ACCOMPLISH
SPECIFIED OBJECTIVES. AT PRESENT, USAID CONSISTS OF ONE U.S.
DIRECT-HIRE AND THREE FSL AND IS AN EXTENSION OF USAID/LIBERIA.
FUNDING FOR USAID ACTIVITIES IN SIERRA LEONE IS PART OF USAID/
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LIBERIA'S ALLOTMENT. IN THE NEXT FEW MONTHS A USAID AGRICULTURAL OFFICER AND ONE ADDITIONAL FSL ARE TO BE ADDED TO THE USAID SIERRA LEONE COMPLEMENT. WITH THESE ADDITIONS USAID WILL BE ADEQUATELY STAFFED AT LEAST THROUGH FY78. INCREASES IN PROGRAM LEVEL AFTER THAT TIME WILL DEPEND ON APPROVAL ADDITIONAL PROJECTS BY USAID IN SUCH AREAS AS EDUCATION, RURAL DEVELOPMENT, AND OTHER AGRICULTURAL PROJECTS.

(2) USIS CONSESTS OF ONE U.S. DIRECT-HIRE AND SEVEN FSL. ALTHOUGH FUNDING IS ADEQUATE TO MEET ITS OBJECTIVES, USIS/ FREETOWN NEEDS THE RETURN OF THE ONE OFFICER SLOT THAT WAS REMOVED IN 1974. THIS OFFICER WOULD BE RES-
PLNSIBLE FOR UPCOUNTRY PROGRAMMING IN THE POLITICALLY DOMINANT RURAL AREAS. GIVEN THE ADMINISTRATIVE WORKLOAD INHERENT IN THE USIS PROGRAM, THE SOLE USIS OFFICER CANNOT DEVOTE ADEQUATE TIME TO INCREASED UPCOUNTRY PROGRAMMING. THIS PROGRAMMING IS COMPLICATED BY LACK OF OVERNIGHT ACCOMMODATIONS AND RESTAURANTS AND BY THE TRAVEL TIME INVOLVED. YET, THE EXTRAORDINARY EFFORTS MADE TO EFFECT SOME RURAL PROGRAMMING HAVE YIELDED LARGE DIVIDENDS AND THE ADDITION OF ANOTHER USIS OFFICER WOULD BE FULLY JUSTIFIABLE.

(3) USPH IS REPRESENTED BY ONE AMERICAN DOCTOR FROM THE CENTER FOR DISEASE CONTROL WORKING ON A LASSA FEVER PROJECT IN AN AREA WHERE THE DISEASE IS ENDEMIC. THE PROJECT IS DIRECTLY RELATED TO IMPROVING THE HEALTH OF THE RURAL POOR. IT ALSO IS TO PROVIDE THE U.S. MEDICAL PROFESSION WITH A CLEARER UNDERSTANDING OF THE DISEASE, ITS TREATMENT, AND NECESSARY ISOLATION REQUIREMENTS. FUNDING FOR THE PROJECT IS PROVIDED JOINTLY BY THE USG AND GOSL AND APPEARS ADEQUATE FOR THE SCOPE OF THE INVESTIGATION.

2. PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING: MISSION PERSONNEL RESOURCES ARE FULLY COMMITTED AND REPROGRAMMING IS NOT FEASIBLE.
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B. INCREASES/DECREASES

(1) POST HAS SUBMITTED SEPARATELY A MODE REQUEST AND JUSTIFICATION FOR ONE ADDITIONAL DAS POSITION (ASSISTANT ADMINISTRATIVE OFFICER). CURRENTLY THE SOLE ADMINISTRATIVE OFFICER IS RESPONSIBLE FOR PROVIDING FAAS SERVICES TO A TOTAL OF 59 PERSONNEL, WHICH WILL INCREASE TO 61 WITH THE PROJECTED FY 77 ADDITION OF ONE USAID DIRECT-HIRE AND ONE FSL. ADDITIONALLY,

A MODE REQUEST FOR THE RETURN OF ONE USIS OFFICER IS PENDING.
IN LIGHT OF THE INEFFICIENCY AND LACK OF MOTIVATION DISPLAYED
BY LOCAL EMPLOYEES, THE ADMINISTRATIVE OFFICER UNASSISTED
CANNOT PROVIDE FAAS SERVICES FOR THIS NUMBER OF PERSONNEL.
AN ASSISTANT ADMINISTRATIVE OFFICER IS REQUIRED TO HELP
SUPERVISE THE FAAS PROGRAM, PARTICULARLY IN FUNCTIONAL AREAS
INVOLVING GENERAL SERVICES SUPPORT.

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(2) PROJECTED ON THE BASIS OF OFFICER ASSIGNED WITH THREE
DEPENDENTS INITIAL YEAR POST COSTS WILL BE APPROXIMATELY
DOLS61,000 AS FOLLOWS:

ONE R & R (FREETOWN/LONDON/RETURN) DOLS2,610

EDUCATION ALLOWANCE (ONE CHILD AT
POST; OTHER AWAY FROM POST) 6,800

TEMPORARY LODGING - 60 DAYS MAX. 3,420

RENT (3-4 BEDROOM HOUSE) AND
RENOVATION OF PROPERTY 7,500

UTILITIES 5,200

MAINTENANCE SUPPLIES AND ALL OTHER
BOE SERVICES 3,200
HOUSEHOLD FURNITURE AND EQUIPMENT,
ADD OFFICE FURNITURE PLUS PACKING,
SHIPPING AND DELIVERY COSTS 29,200

TDY TRAVEL 250
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3 RESIDENTIAL GUARDS 2,800

(3) POST HAS NO POSITIONS UNNECESSARY TO FULFILL OBJECTIVES.

C. NOT APPLICABLE

D. MISSION STAFFING CHART

CURRENT FY 77

AGENCY/ FUNCTION	AMER OFF	AMEL STAFF	FSL PROFES	FSL STAFF
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STATE

EXECUTIVE	2	2	8	3
POLITICAL				
ECON/COML	1		1	
CONSULAR	1		1	
ADMIN	1(CORE)		4	14
COMMUNICATION	2(CORE)			1

OTHER AGENCIES

USIS	1		3	4
AID	1		1	2
ACTION	4		2	7
PHS (CDC)	1			

PROJECTED FY 79

STATE

EXECUTIVE	2	2		3
ECON/COML	1		1	

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CONSULAR	1		1	
ADMIN	1(CORE)		4	14
	1(DAS)			
COMMUNICATION	2			1

SAMUELS

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTELLIGENCE ASSESSMENTS, ANNUAL REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 30-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
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Errors: N/A
Expiration:
Film Number: D770109-0923
Format: TEL
From: FREETOWN
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977038/aaaaagjk.tel
Line Count: 333
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 2b705ebb-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
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Original Previous Classification: n/a
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3167762
Secure: OPEN
Status: NATIVE
Subject: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II & III
TAGS: AMGT, PFOR, SL
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2b705ebb-c288-dd11-92da-001cc4696bcc
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